

# Table of Contents

<i>Introduction</i>	<b>02</b>
<b>What Is Politics?</b>	04
Politics and Economics	04
Politics and Ideas	06
<b>Why Government?</b>	06
“To Establish Justice, Insure Domestic Tranquility . . . and Secure the Blessings of Liberty”	07
“To Provide for the Common Defense”	07
“To Promote the General Welfare”	08
<b>What Is Democracy?</b>	08
Democratic Values and Goals	09
Making Democracy Work	10
<b>Why Do Politics and Government Matter?</b>	10
Chapter Review	11
Key Terms	11
Readings for Further Study	11
Notes	11

## Chapter 01

<i>The Constitution of the United States</i>	<b>12</b>
<b>1.1 What Is a Constitution?</b>	14
1.1a Constitutionalism	14
1.1b Constitutional Functions	14
<b>1.2 The Road to Nationhood</b>	15
1.2a The Declaration of Independence: The Idea of Consent	15
1.2b The Articles of Confederation: The Idea of Compact	17
<b>1.3 The Making of the Constitution</b>	19
1.3a Prelude to Philadelphia	19
1.3b The Philadelphia Convention	20
1.3c Ratification	22
<b>1.4 Features of the Constitution</b>	25
1.4a Republicanism, Divided Powers, and Federalism	25
1.4b A Single and Independent Executive	31
1.4c Adaptability	31
1.4d Amendment of the Constitution	32
<b>1.5 Judicial Review Comes to the Supreme Court</b>	35
1.5a <i>Marbury v. Madison</i> : The Case of the Undelivered Commissions	35
1.5b The Significance of <i>Marbury</i>	37
1.5c Judicial Review and the Framers	37
Chapter Review	39

<i>Key Terms</i>	39
<i>Readings for Further Study</i>	40
<i>Notes</i>	40
<i>Pop Quiz</i>	41

## Chapter 02

---

### *Federalism: States in the Union* **42**

<b>2.1</b>	<b>The Idea of Federalism</b>	44
2.1a	Confederate, Unitary, and Federal Forms of Government	44
2.1b	Unity and Diversity in the Federal System	46
2.1c	A Comparative Perspective on Federalism	47
<b>2.2</b>	<b>States in the Constitutional System</b>	48
2.2a	The Rise of the National Government	51
2.2b	Express and Implied Powers	52
2.2c	Reserved Powers: What Do the States Do?	54
2.2d	Local Government: A Political Landscape of Contrasts	57
<b>2.3</b>	<b>Government Relationships in the Federal System</b>	58
2.3a	Models of Federalism	59
2.3b	Legal Relationships	60
2.3c	Fiscal Relationships	62
2.3d	Political Relationships	64
<b>2.4</b>	<b>Federalism Today</b>	66
	<i>Chapter Review</i>	68
	<i>Key Terms</i>	68
	<i>Readings for Further Study</i>	69
	<i>Notes</i>	70
	<i>Pop Quiz</i>	71

## Chapter 03

---

### *Civil Liberties and Civil Rights* **72**

<b>3.1</b>	<b>The Bill of Rights: Securing the Blessings of Liberty</b>	74
3.1a	Applying the Bill of Rights to the States	74
3.1b	The Fragility of Civil Liberties	74
<b>3.2</b>	<b>Free Expression: Speech, Press, and Assembly</b>	76
3.2a	The Value of Free Expression	76
3.2b	The Test of Freedom	76
3.2c	Gags	77
3.2d	Obscenity and Libel	77
3.2e	Freedom of Assembly and Symbolic Speech	79
<b>3.3</b>	<b>Religious Freedom</b>	79
3.3a	Religion and the Constitution	80
3.3b	Aid to Sectarian Schools	80
3.3c	Prayer in Public Schools	80
3.3d	Religious Observances in Official Settings	81
3.3e	Free Exercise of Religion	82
<b>3.4</b>	<b>Fundamentals of American Criminal Justice</b>	83

3.4a	Presumption of Innocence and Notice of Charges	83
3.4b	Limits on Searches and Arrests	84
3.4c	Assistance of Counsel and Protection Against Self-Incrimination	84
3.4d	Limits on Punishment	86
<b>3.5</b>	<b>A Right to Privacy</b>	86
3.5a	The Abortion Controversy	88
3.5b	Personal Autonomy and Sexual Orientation	89
<b>3.6</b>	<b>Racial Equality</b>	91
3.6a	Equality: A Concept in Dispute	91
3.6b	The Legacy: Slavery and Third-Class Citizenship	93
3.6c	The Counterattack	94
3.6d	Putting <i>Brown</i> to Work: The Law and Politics of Integration	94
3.6e	The Continuing Effects of <i>Brown</i>	95
3.6f	Affirmative Action	96
3.6g	Voting Rights	98
<b>3.7</b>	<b>Sexual Equality</b>	99
3.7a	The Legacy	99
3.7b	Gender to the Forefront	100
<b>3.8</b>	<b>Other Americans and Civil Rights</b>	100
3.8a	American Indians	101
3.8b	Latinos	101
3.8c	Immigrants	102
3.8d	Americans with Disabilities	103
<b>3.9</b>	<b>Liberties and Rights in the Constitutional Framework</b>	103
	<i>Chapter Review</i>	104
	<i>Key Terms</i>	105
	<i>Readings for Further Study</i>	106
	<i>Notes</i>	107
	<i>Pop Quiz</i>	109

## Chapter 04

### *Political Ideologies*

**110**

<b>4.1</b>	<b>American Political Ideologies</b>	112
<b>4.2</b>	<b>Liberalism</b>	112
4.2a	Classical Liberalism: Thomas Jefferson and Andrew Jackson	113
4.2b	Populism and Progressivism: The Repudiation of Classical Liberalism	113
4.2c	Contemporary Liberalism: The Welfare State and Beyond	115
4.2d	Neoliberalism: Adjusting Liberalism to the Twenty-First Century	118
<b>4.3</b>	<b>Conservatism</b>	120
4.3a	Early American Conservatism: John Adams	120
4.3b	Conservatism and the Industrial Age: Herbert Spencer and William Graham Sumner	121
4.3c	Contemporary Conservatism: A Response to the Welfare State	122
4.3d	Neoconservatism in the Twenty-First Century	124
<b>4.4</b>	<b>Ideological Challenges to the Status Quo</b>	126
4.4a	Democratic Socialism: A Radical Challenge to American Capitalism	126
4.4b	Libertarianism: A Revival of Classical Liberalism	128
	<i>Chapter Review</i>	131

<i>Key Terms</i>	131
<i>Readings for Further Study</i>	132
<i>Notes</i>	132
<i>Pop Quiz</i>	133

## Chapter 05

---

### *Public Opinion and Political Participation* **134**

<b>5.1 Public Opinion: What Americans Think About Politics</b>	136
5.1a The Character of Public Opinion	136
5.1b How Much Americans Care and Know About Politics	137
5.1c What Americans Hold in Common	137
5.1d Where Americans Differ	141
<b>5.2 The Sources of Public Opinion: Political Socialization</b>	146
5.2a The Processes of Political Socialization	147
5.2b The Agents of Political Socialization	147
5.2c The Development of a Political Self	149
5.2d Diversity in Socialization	151
<b>5.3 Political Participation</b>	152
5.3a Motives for Political Participation	152
5.3b Forms of Participation	153
5.3c Differences in Participation	157
5.3d The Impact of Political Participation	158
5.3e The Rationality of Political Participation	158
<i>Chapter Review</i>	160
<i>Key Terms</i>	160
<i>Readings for Further Study</i>	161
<i>Notes</i>	162
<i>Pop Quiz</i>	164

## Chapter 06

---

### *Politics and the Media* **166**

<b>6.1 The “Fifth Branch”</b>	168
6.1a The Dynamics of an Industry	168
6.1b The Constitutional Basis of the Press	173
6.1c The Federal Communications Commission	173
6.1d The Equal-Time Rule	175
6.1e The Fairness Doctrine	177
6.1f Regulating the Internet	178
<b>6.2 Politics and the Press</b>	178
6.2a Direct Communication: The Media as Vehicles	178
6.2b Political Knowledge and Attitudes: The Media as Gatekeepers	180
6.2c Issue Making and Issue Reporting: The Media as Spotlights	181
6.2d Candidates and Campaigns: The Media as Talent Scouts	182
6.2e Believability	182
<b>6.3 Tools of the Trade: Politicians and the “Fifth Branch”</b>	183
6.3a Access	184
6.3b Public Announcements	184

6.3c Other Media Events	185
6.3d A Right to Know?	186
<b>6.4 Are the Media Biased?</b>	187
6.4a The Journalists	187
6.4b Deciding What Becomes News	189
6.4c Deciding How the News Appears	191
6.4d The Impact of the Visual	192
6.4e A Public Trust	194
<i>Chapter Review</i>	195
<i>Key Terms</i>	195
<i>Readings for Further Study</i>	196
<i>Notes</i>	197
<i>Pop Quiz</i>	199

## Chapter 07

### *Interest Groups and Political Parties* **200**

<b>7.1 Interest Groups in American Politics</b>	202
7.1a Characteristics of Interest Groups	203
7.1b What Interest Groups Do	205
7.1c Major Interest Groups	208
<b>7.2 Perspectives on Interest Groups</b>	214
7.2a Interest Groups as the Foundation of Democracy	214
7.2b Interest Groups Versus the Public Interest	215
7.2c Interest Group Gridlock	215
<b>7.3 Political Parties</b>	216
7.3a What Parties Do	216
<b>7.4 Basic Characteristics of the American Party System</b>	217
7.4a A Two-Party System	218
7.4b A Complex Party Structure	221
<b>7.5 American Political Parties: Past, Present, and Future</b>	223
7.5a Parties Past	224
7.5b Parties Present	226
7.5c Parties Future	229
<i>Chapter Review</i>	231
<i>Key Terms</i>	232
<i>Readings for Further Study</i>	233
<i>Notes</i>	233
<i>Pop Quiz</i>	234

## Chapter 08

### *Campaigns and Elections* **236**

<b>8.1 The Voter's Perspective: To Vote or Not to Vote</b>	238
8.1a Voting Requirements and Eligibility	238
8.1b Who Votes?	240
8.1c Declining Turnout	243
<b>8.2 The Voter's Perspective: How to Vote</b>	245

8.2a	Parties	245
8.2b	Candidates	246
8.2c	Issues	247
<b>8.3</b>	<b>The Candidate's Perspective: Running for President</b>	249
8.3a	Who Runs for President?	249
8.3b	The Media Campaign	251
8.3c	Campaign Finance	255
8.3d	Getting Nominated	256
8.3e	The Electoral College	259
8.3f	Campaign Strategies	262
<b>8.4</b>	<b>The Candidate's Perspective: Running for Congress</b>	263
8.4a	Campaign Finance	263
8.4b	Incumbency	264
8.4c	Parties, Candidates, and Issues	266
	<i>Chapter Review</i>	268
	<i>Key Terms</i>	268
	<i>Readings for Further Study</i>	269
	<i>Notes</i>	270
	<i>Pop Quiz</i>	271

## Chapter 09

### Congress

**272**

<b>9.1</b>	<b>The Constitutional Powers of Congress</b>	274
<b>9.2</b>	<b>The Members of Congress</b>	276
9.2a	Who Are They?	276
9.2b	How Do They See Their Roles?	278
9.2c	How Long Do They Stay?	278
9.2d	How Much Do They Do?	278
9.2e	What Do They Do?	279
9.2f	How Do They See Each Other?	281
<b>9.3</b>	<b>The Structure of Congress</b>	282
9.3a	Party Leadership: The House	282
9.3b	Party Leadership: The Senate	284
9.3c	The Committee System	285
9.3d	Subcommittees	288
9.3e	Congressional Staff and Agencies	288
<b>9.4</b>	<b>Congressional Procedures: How a Bill Becomes a Law</b>	291
9.4a	Committee to Floor Debate	291
9.4b	Floor Debate: The House	291
9.4c	Floor Debate: The Senate	293
9.4d	The Conference Committee: Resolving Senate-House Differences	294
<b>9.5</b>	<b>Congress and the Political System</b>	295
9.5a	Lobbies	295
9.5b	The Bureaucracy	296
<b>9.6</b>	<b>What Role for a Changing Congress?</b>	296
	<i>Chapter Review</i>	298
	<i>Key Terms</i>	299
	<i>Readings for Further Study</i>	300

## Chapter 10

# The Presidency

302

<b>10.1</b>	<b>The President and Symbolic Leadership</b>	304
<b>10.2</b>	<b>The President and the Constitution</b>	306
	10.2a Executive Power	308
	10.2b The Power of Appointment	308
	10.2c The Removal Power	309
	10.2d The Power to Pardon	309
<b>10.3</b>	<b>The President and the Executive Branch</b>	311
	10.3a The Cabinet	311
	10.3b The White House Staff	313
	10.3c The Executive Office of the President	314
	10.3d The Vice President	317
	10.3e Presidential Succession	317
<b>10.4</b>	<b>The President and Congress: Foreign Policy</b>	318
	10.4a Negotiating Treaties	319
	10.4b Executive Agreements	319
<b>10.5</b>	<b>The President and Congress: The War Power</b>	320
	10.5a The Mexican and Civil Wars	320
	10.5b The Two World Wars	321
	10.5c The Cold War	322
	10.5d The Vietnam Trauma	322
	10.5e The War Powers Resolution	323
	10.5f The Iraq War	323
<b>10.6</b>	<b>The President and Congress: Domestic Policy</b>	324
	10.6a Legislative Skills	325
	10.6b The Presidential Veto	326
	10.6c Executive Privilege	327
	10.6d Impeachment	328
	10.6e The Clinton Impeachment	331
<b>10.7</b>	<b>The President and the Media</b>	332
	10.7a Phases of the Relationship	332
	10.7b The Imperial President Versus the Imperial Media	333
	<i>Chapter Review</i>	334
	<i>Key Terms</i>	334
	<i>Readings for Further Study</i>	335
	<i>Notes</i>	335
	<i>Pop Quiz</i>	336

## Chapter 11

# Bureaucracies

338

<b>11.1</b>	<b>Bureaucracies as the Fourth Branch of Government</b>	340
	11.1a Bureaucracies: Translating Ideas into Action	340

11.1b	Who Are the Bureaucrats?	340
11.1c	Distinguishing Characteristics of Bureaucracies	341
<b>11.2</b>	<b>Executive Branch Organization: Types of Bureaucracies</b>	343
11.2a	The Executive Office of the President	343
11.2b	Executive Departments	344
11.2c	Independent Agencies	345
11.2d	Independent Regulatory Commissions	346
11.2e	Government Corporations	346
<b>11.3</b>	<b>The Search for Competence in the Civil Service</b>	347
11.3a	The Spoils System	347
11.3b	The Pendleton Act and the Merit Principle	347
11.3c	The Civil Service Reform Act of 1978	349
<b>11.4</b>	<b>The Search for Bureaucratic Responsiveness: The Political Environment of Bureaucracies</b>	349
11.4a	The President	349
11.4b	Congress	350
11.4c	The Case of the Veto	351
11.4d	Interest Groups	352
11.4e	The Courts	353
<b>11.5</b>	<b>Bureaucrats and Government Regulation</b>	354
11.5a	Regulation in Perspective	354
11.5b	Regulatory Agencies and Types of Regulations	355
11.5c	The Regulatory Process	358
11.5d	The Ebb and Flow of Regulatory Debate	359
<b>11.6</b>	<b>Bureaucracies: Targets and Mirrors of Conflict</b>	362
	<i>Chapter Review</i>	364
	<i>Key Terms</i>	365
	<i>Readings for Further Study</i>	366
	<i>Notes</i>	366
	<i>Pop Quiz</i>	368

## Chapter 12

### *The Supreme Court and American Judiciary* **370**

<b>12.1</b>	<b>The National Court System</b>	372
12.1a	Cases: Raw Material for the Judiciary	372
12.1b	Fifty-one Judicial Systems	372
12.1c	State and Local Courts	373
12.1d	United States District Courts	375
12.1e	United States Courts of Appeals	376
12.1f	Special Courts	377
12.1g	The Supreme Court of the United States	377
12.1h	Federal Judicial Selection	378
<b>12.2</b>	<b>What Courts Do</b>	381
12.2a	Constitutional Interpretation	381
12.2b	Statutory Interpretation	382
12.2c	Fact Determination	382
12.2d	Clarification of the Boundaries of Political Authority	382

12.2e	Education and Value Application	383
12.2f	Legitimization	383
<b>12.3</b>	<b>The Supreme Court at Work</b>	383
12.3a	Petition for Review	384
12.3b	Briefs on the Merits	385
12.3c	Oral Argument	386
12.3d	Conference and Decision	386
12.3e	Assignment and Writing of Opinions	387
12.3f	Law Clerks	388
<b>12.4</b>	<b>The Supreme Court and American Government: An Assessment</b>	388
12.4a	Judicial Review and Democracy	388
12.4b	Influences on Supreme Court Decision-Making	390
12.4c	Checks on Judicial Power	391
	<i>Chapter Review</i>	394
	<i>Key Terms</i>	394
	<i>Readings for Further Study</i>	395
	<i>Notes</i>	395
	<i>Pop Quiz</i>	396

## Chapter 13

### *Government and Public Policy* **398**

<b>13.1</b>	<b>Public Policy in the Political Process</b>	400
13.1a	Conflict Over the Ends of Government	400
13.1b	Perspectives on Policy Making	400
13.1c	Stages in the Policy Process	405
<b>13.2</b>	<b>The Purposes and Presence of the National Government</b>	412
13.2a	Views of Public Policy	412
<b>13.3</b>	<b>Politics and Economic Self-Interest</b>	413
13.3a	Categories of National Government Policies	413
	<i>Chapter Review</i>	415
	<i>Key Terms</i>	415
	<i>Readings for Further Study</i>	416
	<i>Notes</i>	416
	<i>Pop Quiz</i>	417

## Chapter 14

### *Public Policy and Economics* **418**

<b>14.1</b>	<b>Government and Economic Policy</b>	420
14.1a	Basic Issues of Economic Policy	420
14.1b	Fiscal and Monetary Policy	422
<b>14.2</b>	<b>The Deficit and the National Budget</b>	423
14.2a	The Deficit as a Political Issue	423
14.2b	Major Components of the National Budget	427
14.2c	Mandatory Programs in the Budget	430
<b>14.3</b>	<b>The President and Congress in the Budgeting Process</b>	431
14.3a	The Stages of Budgeting	432

14.3b	The President in the Budget Process	435
14.3c	Congress and Budgeting	435
<b>14.4</b>	<b>The Search for Better Budget Procedures</b>	437
	<i>Chapter Review</i>	441
	<i>Key Terms</i>	441
	<i>Readings for Further Study</i>	442
	<i>Notes</i>	443
	<i>Pop Quiz</i>	444

## Chapter 15

---

### *Domestic Policy* **446**

<b>15.1</b>	<b>Debates Over Public Purposes</b>	448
15.1a	Social Welfare Policies	449
<b>15.2</b>	<b>The Development of Federal Social Welfare Policy</b>	451
15.2a	The Philosophy of Social Darwinism	451
15.2b	The Progressive Era	452
15.2c	The New Deal Policy Revolution	452
15.2d	Expansion of the National Role in the Great Society	453
<b>15.3</b>	<b>The National Government as Social Insurer</b>	454
15.3a	Social Security	454
15.3b	Medicare	456
15.3c	Unemployment Compensation	457
<b>15.4</b>	<b>Public Policy and Economic Inequality</b>	458
15.4a	Measures of Economic Inequality	458
15.4b	Poverty as a Political and Social Problem	462
15.4c	Temporary Assistance for Needy Families	464
15.4d	Supplemental Security Income	466
15.4e	Medicaid	466
15.4f	The Supplemental Nutrition Assistance Program	466
15.4g	Social Welfare Policy and Future Challenges	467
<b>15.5</b>	<b>Environmental Policy</b>	467
15.5a	Environmentalism on the Policy Agenda	467
15.5b	The Environmental Protection Agency and Government Regulation	470
15.5c	The Future of Environmental Policy	471
	<i>Chapter Review</i>	472
	<i>Key Terms</i>	472
	<i>Readings for Further Study</i>	473
	<i>Notes</i>	474
	<i>Pop Quiz</i>	475

## Chapter 16

---

### *Foreign Policy* **476**

<b>16.1</b>	<b>America's Role in the World</b>	478
16.1a	The Cold War and the Post–Cold War Era	478
<b>16.2</b>	<b>The Policy Machinery</b>	484
16.2a	Department of State	484

16.2b	Central Intelligence Agency	486
16.2c	Department of Defense	487
16.2d	The Role of Congress	492
<b>16.3</b>	<b>Domestic Policy and National Security</b>	492
16.3a	Public Moods and Foreign Policy	493
16.3b	Multinational Corporations and Banks	494
16.3c	The Military-Industrial Complex	496
<b>16.4</b>	<b>Current Issues in Foreign and Defense Policy</b>	496
16.4a	9/11 and the Ongoing War on Terrorism	497
16.4b	International Organization and the Developing World	498
	<i>Chapter Review</i>	500
	<i>Key Terms</i>	500
	<i>Readings for Further Study</i>	501
	<i>Notes</i>	501
	<i>Pop Quiz</i>	503

## Chapter 17

### *Historical Foundation of California's Political Development*

**504**

<b>17.1</b>	<b>Historical Foundation of California's Political Development</b>	506
<b>17.2</b>	<b>The Geography of California</b>	506
<b>17.3</b>	<b>The Demographic Development of California</b>	508
17.3a	American Indian Presence: 2000 BCE–Eighteenth Century	508
17.3b	Spanish Colonization: 1769–1821	509
17.3c	Mexican Territory: 1821–1848	511
17.3d	American Conquest to Statehood: 1846–1850	512
17.3e	Long-Term Benefits and Costs of the Gold Rush	514
<b>17.4</b>	<b>Progress and Turmoil on the Western Frontier: 1860–1920</b>	515
17.4a	The Big Four: Transportation Trailblazers or Dangerous Monopoly	516
17.4b	Anti-Railroad Sentiment Led to the Second California Constitution	518
<b>17.5</b>	<b>California in the Twentieth Century: 1900–Post-War Period</b>	521
17.5a	California Progressive Movement and Major Constitutional Change	521
17.5b	Economic Expansion and Decline	524
17.5c	The Effects of World War II on California	527
17.5d	California: Post-War and Beyond	528
<b>17.6</b>	<b>Post-Industrial California</b>	530
17.6a	Demographics	530
17.6b	Economics	530
17.6c	Education	531
17.6d	Environment	531
<b>17.7</b>	<b>Conclusion: The Future of California</b>	531
	<i>Chapter Review</i>	533
	<i>Readings for Further Study</i>	533
	<i>Notes</i>	534
	<i>Pop Quiz</i>	536

*Participatory Politics in California*

538

<b>18.1</b>	<b>The Voting Process</b>	541
	18.1a The California Voter	541
<b>18.2</b>	<b>The Evolution of Elections in California</b>	542
	18.2a State Primary Elections	543
	18.2b “Top-Two” Primary System	544
	18.2c Instant–Runoff Voting	544
	18.2d Primary Schedule	546
	18.2e State Presidential and Mid-Term General Elections	546
	18.2f The California Election Ballot	547
<b>18.3</b>	<b>California’s Controversial Avenues for Direct Democracy</b>	548
	18.3a The Recall	549
	18.3b The Recall of Gray Davis	550
	18.3c The Direct Initiative	551
	18.3d The Direct Initiative Process and the Courts	553
	18.3e Proposition 13: Origin and Consequences	555
	18.3f The Lessons of Proposition 13	556
	18.3g What’s Wrong With the Initiative Process?	557
	18.3h The Referendum	559
	18.3i The Petition Referendum	559
	18.3j The Compulsory Referendum	560
<b>18.4</b>	<b>Campaigning in California</b>	561
	18.4a The California Tradition of Nonpartisanship	562
	18.4b The Role of Voter information in California Elections and Campaigns	563
	18.4c Interest Groups	565
	18.4d Types of California Interest Groups	565
	18.4e Funding the California Campaign	567
	18.4f Campaign Finance Reform	568
	18.4g California’s Fair Political Practices Commission	569
	18.4h The Disappointments of Propositions 208 and 34	570
	18.4i Publicly Financed Elections	570
	18.4j The Geopolitical Influence on California Elections	572
	18.4k The Mass Media Connection	572
	18.4l Opportunities for Political Participation	574
	18.4m Becoming an Empowered Voter	575
	18.4n Electronic Voting in California	576
	18.4o Beyond Electoral Politics	577
	18.4p California’s Tradition of Unconventional Political Participation	578
<b>18.5</b>	<b>Conclusion</b>	578
	<i>Chapter Review</i>	580
	<i>Readings for Further Study</i>	580
	<i>Notes</i>	581
	<i>Pop Quiz</i>	583

<b>19.1</b>	<b>The Development of the California Legislature</b>	589
19.1a	The Early Years: 1850–1900	589
19.1b	The Legislature Grows Up: 1900–1960	590
19.1c	From Professionalization to Term Limits: 1960–2012	591
19.1d	Structural Reforms and Continued Doubt: 2010–Present	592
<b>19.2</b>	<b>The Powers and Duties of the California Legislature</b>	593
19.2a	Lawmaking	593
19.2b	Constitutional Amendments	593
19.2c	Resolutions	593
19.2d	The Legislative Process	596
19.2e	Constituency Services	598
19.2f	Oversight	598
19.2g	Confirmation	599
<b>19.3</b>	<b>The California Legislature and the Electoral Process</b>	600
19.3a	Qualifications for California State Legislative Office	601
19.3b	Previous Experience and Recruitment	602
19.3c	The State Legislative Campaign	603
<b>19.4</b>	<b>The Reapportionment and Redistricting Process</b>	604
19.4a	Urban Domination of Legislative Districts	604
19.4b	The Federal Plan	604
19.4c	Proportional Representation Triumphs	604
19.4d	Partisan Squabbles over Redistricting	606
19.4e	Bipartisan Redistricting Overtaken by Reform	606
<b>19.5</b>	<b>The Role of State Legislative Leadership</b>	607
19.5a	The Party Caucus	607
19.5b	Officers of the Assembly	608
<b>19.6</b>	<b>State Legislative Committees: Structure and Procedures</b>	611
19.6a	Standing Committees	612
19.6b	Select Committees	613
19.6c	Conference Committees	614
19.6d	Joint Committees	614
19.6e	Rules Committees	614
19.6f	State Legislative Staff	614
19.6g	The Third House	615
19.6h	Legislative Compensation	616
<b>19.7</b>	<b>Conclusion</b>	617
	<i>Chapter Review</i>	618
	<i>Readings for Further Study</i>	618
	<i>Notes</i>	619
	<i>Pop Quiz</i>	621

## Chapter 20

# Executive Branch Politics: Implementing California Law and Public Policy

624

<b>20.1</b>	<b>Governor: California's Chief Executive Officer</b>	627
20.1a	Executive Authority	628
20.1b	Legislative Role and Powers	630
20.1c	Judicial Role and Powers	630
20.1d	Partisanship and State Spokesperson	631
20.1e	Qualifications and Benefits	631
20.1f	The Gubernatorial Campaign	631
20.1g	California's Recent Gubernatorial Legacy	632
<b>20.2</b>	<b>California's Plural Executive</b>	633
20.2a	Lieutenant Governor	633
20.2b	Attorney General	634
20.2c	Controller	635
20.2d	State Treasurer	636
20.2e	Secretary of State	637
20.2f	Superintendent of Public Instruction	638
20.2g	State Insurance Commissioner	639
20.2h	Board of Equalization	640
<b>20.3</b>	<b>California Boards and Commissions</b>	642
<b>20.4</b>	<b>Conclusion</b>	643
	<i>Chapter Review</i>	644
	<i>Readings for Further Study</i>	644
	<i>Notes</i>	644
	<i>Pop Quiz</i>	646

## Chapter 21

# The California Judicial System

648

<b>21.1</b>	<b>California Law: Foundation of the State Judicial System</b>	651
21.1a	California Constitution	651
21.1b	California Law	652
21.1c	Civil Law and California Courts	653
21.1d	California Code of Civil Procedure	653
21.1e	Categories of Civil Cases	653
21.1f	Criminal Law and the California Courts	654
21.1g	Elements of a Crime	654
21.1h	The California Rules of Court	655
<b>21.2</b>	<b>The California Courts</b>	655
21.2a	Trial Courts	656
21.2b	Civil Court Process	657
21.2c	Criminal Court Process	657
21.2d	California Criminal Cases	659
21.2e	Specialized Superior Courts	661
21.2f	Appellate Courts	661

21.2g	Dispute Resolution	662
<b>21.3</b>	<b>The Major Officers of California Courts</b>	663
21.3a	Appellate Court Justices	664
21.3b	Superior Court Judges	664
21.3c	State Bar Association	665
21.3d	Judicial Qualifications and Selection	665
21.3e	The Judicial Council	666
21.3f	The District Attorney	666
21.3g	Public Defender	667
21.3h	California Jury System	667
21.3i	The Grand Jury	668
21.3j	Recent Chief Justices of the California Supreme Court	669
21.3k	Administering Punishment in California	671
<b>21.4</b>	<b>Conclusion</b>	672
	<i>Chapter Review</i>	674
	<i>Readings for Further Study</i>	674
	<i>Notes</i>	675
	<i>Pop Quiz</i>	676

## Chapter 22

# Community-Based Government in California **678**

<b>22.1</b>	<b>The Origin and Framework of California Municipal Government</b>	681
22.1a	The Formation of California Cities	681
22.1b	The Legal Framework for California Cities	682
<b>22.2</b>	<b>The Structure and Duties of California City Councils</b>	684
22.2a	Council-Manager Model	684
22.2b	Weak Mayor–Council Model	684
22.2c	Strong Mayor–Council Model	685
22.2d	The City Council Meeting: Purpose and Process	685
<b>22.3</b>	<b>The Municipal Government</b>	686
22.3a	Administration of Municipal Government	687
22.3b	Municipal Government Service Providers	688
22.3c	Municipal Boards and Commissions	690
<b>22.4</b>	<b>The Origin and Framework of California County Government</b>	691
22.4a	The County Government	693
22.4b	Administration of County Government	693
22.4c	County Government Service Providers	695
22.4d	Unincorporated Communities and Contract Cities	698
<b>22.5</b>	<b>The Organization of Special Districts</b>	699
22.5a	Independent and Dependent Special Districts	699
22.5b	California School Districts	700
22.5c	Councils of Government	702
<b>22.6</b>	<b>Conclusion</b>	702
	<i>Chapter Review</i>	704
	<i>Readings for Further Study</i>	704
	<i>Notes</i>	705
	<i>Pop Quiz</i>	706

*Fiscal Policy in California*

<b>23.1</b>	<b>Resolving the Structural Budget Gap</b>	710
<b>23.2</b>	<b>Key Budgetary Policymakers</b>	712
	23.2a Governor	712
	23.2b Legislature	712
	23.2c Interest Groups	713
	23.2d Statewide Elected Officers	713
	23.2e Legislative Analyst's Office (LAO)	713
	23.2f Citizen Advocacy Groups	714
<b>23.3</b>	<b>Categories of Major State and Local Revenue</b>	714
	23.3a Personal Income Tax	715
	23.3b Sales Tax	715
	23.3c Corporate Taxes	715
	23.3d Excise Taxes	716
	23.3e Bond Debt	716
	23.3f Federal Contributions	716
	23.3g Other Revenue Sources	717
	23.3h Local Government Revenue	718
	23.3i County Government Revenue	718
	23.3j Municipal Governments Revenue	718
<b>23.4</b>	<b>Major State Expenditures</b>	719
	23.4a Education	719
	23.4b Health and Welfare	720
	23.4c Corrections	721
	23.4d Other Expenditures	721
	23.4e Public Pensions: Unfunded Liabilities?	721
<b>23.5</b>	<b>California Budget Process</b>	722
	23.5a Executive Budget Plan	723
	23.5b Legislative Analyst's Office Review	723
	23.5c Legislative Budget Review	724
	23.5d May Revise	724
	23.5e Final Legislative Approval of the State Government Budget	725
	23.5f Final Budget Approval by the Governor	725
	23.5g Ballot-Box Budgeting in California	726
<b>23.6</b>	<b>Conclusion</b>	727
	<i>Chapter Review</i>	729
	<i>Readings for Further Study</i>	729
	<i>Notes</i>	730
	<i>Pop Quiz</i>	731
	<i>Appendix</i>	733
	<i>Glossary</i>	749
	<i>Index</i>	777