Brief Contents

01	The Constitution of the United States	01
02	Federalism: States in the Union	30
03	Civil Liberties & Civil Rights	60
04	Political Ideologies	100
05	Public Opinion & Political Participation	124
06	Politics & the Media	156
07	Interest Groups & Political Parties	190
80	Campaigns & Elections	226
09	Congress	262
10	The Presidency	292
11	Bureaucracies	330
12	The Supreme Court & American Judiciary	362
13	Government & Public Policy	390
14	Public Policy & Economics	410
15	Domestic Policy	438
16	Foreign Policy	470

Table of Contents

Preface		xvi
Intro	Introduction	
	What Is Politics?	xxvi
	Why Government?	xxx
	What Is Democracy?	xxxi
	Why Do Politics and Government Matter?	xxxiii
Chap	ter 01	
The	Constitution of the United States	01
1.1	What Is a Constitution?	2
	Constitutionalism	2
	Constitutional Functions	2
1.2	The Road to Nationhood	3
	The Declaration of Independence: The Idea of Consent	3
	The Articles of Confederation: The Idea of Compact	5
1.3	The Making of the Constitution	7
	Prelude to Philadelphia	7
	The Philadelphia Convention	8
	Ratification	11
1.4	Features of the Constitution	13
	Republicanism, Divided Powers, and Federalism	13
	A Single and Independent Executive	17
	Adaptability	19
	Amendment of the Constitution	20
1.5	Judicial Review Comes to the Supreme Court	23
	Marbury v. Madison: The Case of the Undelivered Commissions	23
	The Significance of <i>Marbury</i>	24
	Judicial Review and the Framers	25

Fed	eralism: States in the Union	30
2.1	The Idea of Federalism	32
	Confederate, Unitary, and Federal Forms of Government	32
	Unity and Diversity in the Federal System	34
	A Comparative Perspective on Federalism	35
2.2	States in the Constitutional System	36
	The Rise of the National Government	37
	Express and Implied Powers	40
	Reserved Powers: What Do the States Do?	41
	Local Government: A Political Landscape of Contrasts	43
2.3	Government Relationships in the Federal System	46
	Models of Federalism	46
	Legal Relationships	47
	Fiscal Relationships	50
	Political Relationships	52
2.4	Federalism Today	54
	ter 03	
Civi	I Liberties & Civil Rights	60
3.1	The Bill of Rights: Securing the Blessings of Liberty	62
	Applying the Bill of Rights to the States	62
	The Fragility of Civil Liberties	63
3.2	Free Expression: Speech, Press, and Assembly	64
	The Value of Free Expression	64
	The Test of Freedom	64
	Gags	65
	Obscenity and Libel	65
	Freedom of Assembly and Symbolic Speech	66
3.3	Religious Freedom	67
	Religion and the Constitution	68
	Aid to Sectarian Schools	68
	Prayer in Public Schools	68
	Religious Observances in Official Settings	69
	Free Exercise of Religion	70
3.4	Fundamentals of American Criminal Justice	71
	Presumption of Innocence and Notice of Charges	71
	Limits on Searches and Arrests	71
	Assistance of Counsel and Protection Against Self-Incrimination	72
	Limits on Punishment	74

3.5

A Right to Privacy

	The Abortion Controversy	76
	Personal Autonomy, Sexual Orientation, and LGBT Rights	78
3.6	Racial Equality	79
	Equality: A Concept in Dispute	80
	The Legacy: Slavery and Third-Class Citizenship	80
	The Counterattack	82
	Putting Brown to Work: The Law and Politics of Integration	83
	The Continuing Effects of Brown	84
	Affirmative Action	84
	Voting Rights	86
3.7	Sexual Equality	88
	The Legacy	88
	Gender to the Forefront	88
3.8	Other Americans and Civil Rights	89
	American Indians	89
	Latinos	90
	Immigrants	91
	Americans with Disabilities	92
3.9	Liberties and Rights in the Constitutional Framework	92
Chan	tou 0.4	
Chap	ter 04	
Poli	tical Ideologies	100
4.1	American Political Ideologies	102
4.2	Liberalism	103
	Classical Liberalism: Thomas Jefferson and Andrew Jackson	103
	Populism and Progressivism: The Repudiation of Classical Liberalism	103
	Contemporary Liberalism: The Welfare State and Beyond	105
	Neoliberalism: Adjusting Liberalism to the Twenty-First Century	108
4.3	Conservatism	109
	Early American Conservatism: John Adams	110
	Conservatism and the Industrial Age: Herbert Spencer and William Graham Sumner	111
	Contemporary Conservatism: A Response to the Welfare State	112
	Neoconservatism in the Twenty-First Century	115
4.4	Ideological Challenges to the Status Quo	116
	Democratic Socialism: A Radical Challenge to American Capitalism	116
	Libertarianism: A Revival of Classical Liberalism	119

76

Pub	lic Opinion & Political Participation	124
5.1	Public Opinion: What Americans Think About Politics	126
	The Character of Public Opinion	126
	How Much Americans Care and Know About Politics	127
	What Americans Hold in Common	127
	Where Americans Differ	131
5.2	The Sources of Public Opinion: Political Socialization	136
	The Processes of Political Socialization	137
	The Agents of Political Socialization	137
	The Development of a Political Self	139
	Diversity in Socialization	141
5.3	Political Participation	142
	Motives for Political Participation	143
	Forms of Participation Differences in Participation	143
	Differences in Participation The Impact of Political Participation	147 148
	The Rationality of Political Participation	149
	The Radionality of Political Particular	
Chap	ter 06	
Poli	tics & the Media	156
6.1	The "Fifth Branch"	158
	The Dynamics of an Industry	158
	The Constitutional Basis of the Press	163
	The Federal Communications Commission	163
	The Equal-Time Rule	165
	The Fairness Doctrine	167
	Regulating the Internet	168
6.2	Politics and the Press	168
	Direct Communication: The Media as Vehicles	168
	Political Knowledge and Attitudes: The Media as Gatekeepers	170
	Issue Making and Issue Reporting: The Media as Spotlights	171
	Candidates and Campaigns: The Media as Talent Scouts Believability	172 173
()		
6.3	Tools of the Trade: Politicians and the "Fifth Branch"	173
	Access Public Announcements	174 174
	Other Media Events	175
	A Right to Know?	176
6.4	Are the Media Biased?	
0.4	The Journalists	177 177
	Deciding What Becomes News	180
	Deciding How the News Appears	181
	The Impact of the Visual	182
	A Public Trust	185

Inte	rest Groups & Political Parties	190
7.1	Interest Groups in American Politics Characteristics of Interest Groups What Interest Groups Do Major Interest Groups	192 193 195 198
7.2	Perspectives on Interest Groups Interest Groups as the Foundation of Democracy Interest Groups Versus the Public Interest Interest Group Gridlock	204 204 205 205
7.3	Political Parties What Parties Do	206 206
7.4	Basic Characteristics of the American Party System A Two-Party System A Complex Party Structure	208 208 211
7.5	American Political Parties: Past, Present, and Future Parties Past Parties Present Parties Future	214 214 215 218
-	npaigns & Elections	226
8.1	The Voter's Perspective: To Vote or Not to Vote Voting Requirements and Eligibility Who Votes? Declining Turnout	228 228 230 232
8.2	The Voter's Perspective: How to Vote Parties Candidates Issues	235 235 235 237
8.3	The Candidate's Perspective: Running for President Who Runs for President? The Media Campaign Campaign Finance Getting Nominated The Electoral College Campaign Strategies	238 238 241 245 247 249 252
8.4	The Candidate's Perspective: Running for Congress Campaign Finance Incumbency Parties, Candidates, and Issues	254 254 256 256

Congress		262
9.1	The Constitutional Powers of Congress	264
9.2	The Members of Congress	266
	Who Are They?	266
	How Do They See Their Roles?	268
	How Long Do They Stay?	268
	How Much Do They Do?	269
	What Do They Do?	269
	How Do They See Each Other?	271
9.3	The Structure of Congress	272
	Party Leadership: The House	272
	Party Leadership: The Senate	274
	The Committee System	275
	Subcommittees	278
	Congressional Staff and Agencies	278
9.4	Congressional Procedures: How a Bill Becomes a Law	281
	Committee to Floor Debate	281
	Floor Debate: The House	282
	Floor Debate: The Senate	283
	The Conference Committee: Resolving Senate-House Differences	284
9.5	Congress and the Political System	285
	Lobbies	285
	The Bureaucracy	286
9.6	What Role for a Changing Congress?	287
Chapt	ter 10	
The	Presidency	292
10.1	The President and Symbolic Leadership	295
10.2	The President and the Constitution	297
	Executive Power	297
	The Power of Appointment	300
	The Removal Power	301
	The Power to Pardon	301
10.3	The President and the Executive Branch	302
	The Cabinet	302
	The White House Staff	304
	The Executive Office of the President	305
	The Vice President	308
	Presidential Succession	309
10.4	The President and Congress: Foreign Policy	309
	Negotiating Treaties	310
	Executive Agreements	311
	-	

10.5	The President and Congress: The War Power	312
	The Mexican and Civil Wars	312
	The Two World Wars	312
	The Cold War	313
	The Vietnam Trauma	314
	The War Powers Resolution	314
	The Iraq War	315
10.6	The President and Congress: Domestic Policy	316
	Legislative Skills	316
	The Presidential Veto	317
	Executive Privilege	319
	Impeachment	322
	The Clinton Impeachment	323
10.7	The President and the Media	324
	Phases of the Relationship	324
	The Imperial President Versus the Imperial Media	325
Chapt	ter 11	
Rura	eaucracies	330
Dure	educi acies	330
11.1	Bureaucracies as the Fourth Branch of Government	332
-	Bureaucracies: Translating Ideas into Action	332
	Who Are the Bureaucrats?	332
	Distinguishing Characteristics of Bureaucracies	334
11.2	Executive Branch Organization: Types of Bureaucracies	335
	The Executive Office of the President	335
	Executive Departments	335
	Independent Agencies	337
	Independent Regulatory Commissions	338
	Government Corporations	338
11.3	The Search for Competence in the Civil Service	338
	The Spoils System	339
	The Pendleton Act and the Merit Principle	339
	The Civil Service Reform Act of 1978	340
11.4	The Search for Bureaucratic Responsiveness:	
1101	The Political Environment of Bureaucracies	341
	The President	341
	Congress	342
	The Case of the Veto	343
	Interest Groups	344
	The Courts	344
11.5	Bureaucrats and Government Regulation	345
11.5	Regulation in Perspective	345
	Regulatory Agencies and Types of Regulations	346
	The Regulatory Process	349
	The Ebb and Flow of Regulatory Debate	352
11.6		
11.0	Bureaucracies: Targets and Mirrors of Conflict	354

The	Supreme Court & American Judiciary	362
12.1	The National Court System	364
	Cases: Raw Material for the Judiciary	364
	Fifty-one Judicial Systems	364
	State and Local Courts	366
	United States District Courts	367
	United States Courts of Appeals	368
	Special Courts The Supreme Court of the United States	369
	The Supreme Court of the United States Federal Judicial Selection	369 370
12.2		
12.2	What Courts Do Constitutional Interpretation	374 374
	Statutory Interpretation	374
	Fact Determination	375
	Clarification of the Boundaries of Political Authority	376
	Education and Value Application	376
	Legitimization	376
12.3	The Supreme Court at Work	377
	Petition for Review	377
	Briefs on the Merits	379
	Oral Argument	379
	Conference and Decision	379
	Assignment and Writing of Opinions	380
	Law Clerks	380
12.4	The Supreme Court and American Government: An Assessment	381
	Judicial Review and Democracy	382
	Influences on Supreme Court Decision Making	382
	Checks on Judicial Power	384
Chapt	ter 13	
Gov	ernment & Public Policy	390
13.1	Public Policy in the Political Process	392
	Conflict Over the Ends of Government	392
	Perspectives on Policy Making	392
	Stages in the Policy Process	397
13.2	The Purposes and Presence of the National Government	402
	Views of Public Policy	403
13.3	Politics and Economic Self-Interest	404
	Categories of National Government Policies	405

Pub	lic Policy & Economics	410
14.1	Government and Economic Policy	412
	Basic Issues of Economic Policy	412
	Fiscal and Monetary Policy	414
14.2	The Deficit and the National Budget	416
	The Deficit as a Political Issue	416
	Major Components of the National Budget	420
	Mandatory Programs in the Budget	422
14.3	The President and Congress in the Budgeting Process	424
	The Stages of Budgeting	425
	The President in the Budget Process	426
	Congress and Budgeting	428
14.4	The Search for Better Budget Procedures	429
Chapt	ter 15	
Don	nestic Policy	438
15.1	Debates Over Public Purposes	440
	Social Welfare Policies	441
15.2	The Development of Federal Social Welfare Policy	443
	The Philosophy of Social Darwinism	443
	The Progressive Era	444
	The New Deal Policy Revolution	444
	Expansion of the National Role in the Great Society	445
15.3	The National Government as Social Insurer	446
	Social Security	446
	Medicare	449
	Unemployment Compensation	450
15.4	Public Policy and Economic Inequality	450
	Measures of Economic Inequality	452
	Poverty as a Political and Social Problem	454
	Temporary Assistance for Needy Families	456
	Supplemental Security Income	458
	Medicaid	458
	The Supplemental Nutrition Assistance Program	459
	Social Welfare Policy and Future Challenges	459
15.5	Environmental Policy	459
	Environmentalism on the Policy Agenda	460
	The Environmental Protection Agency and Government Regulation	462
	The Future of Environmental Policy	464

ž

Foreign Policy		470
16.1	America's Role in the World	472
	The Cold War and the Post–Cold War Era	473
16.2	The Policy Machinery	478
	Department of State	478
	Central Intelligence Agency	479
	Department of Defense	482
	The Role of Congress	486
16.3	Domestic Policy and National Security	48
	Public Moods and Foreign Policy	48
	Multinational Corporations and Banks	489
	The Military-Industrial Complex	490
16.4	Current Issues in Foreign and Defense Policy	493
	9/11 and the Ongoing War on Terrorism	49
	International Organization and the Developing World	492
App	endix	499
Glossary		515
Index		533